

## Draft Revised Northern Ireland Equality Scheme for Ofcom

Drawn up in accordance with Section 75 and Schedule 9 of the Northern Ireland Act 1998

Consultation

Publication date: 2 March 2012

Closing Date for Responses: 27 April 2012

Revised NI Equality Scheme for Ofcom

If you would like this document in large print, Braille, audio format, or in another language, please contact us, at:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500 or 030 0123 3333

Textphone 020 7981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

### **Foreword**

Section 75 of the Northern Ireland Act 1998 (the Act) requires public authorities, in carrying out their functions relating to Northern Ireland, to have due regard to the need to promote equality of opportunity and regard to the desirability of promoting good relations across a range of categories outlined in the Act<sup>1</sup>.

In this draft revised equality scheme we set out how Ofcom proposes to continue to fulfill its Section 75 duties.

We will commit the necessary resources in terms of people, time and money to make sure that the Section 75 duties are complied with and that our equality scheme is implemented effectively, and on time.

We commit to having effective internal arrangements in place for ensuring our effective compliance with the Section 75 duties and for monitoring and reviewing our progress.

We will develop and deliver a programme of communication and training with the aim of ensuring that all our colleagues are made fully aware of our equality scheme and understand the commitments and obligations within it. We are committed to raising awareness of the Section 75 duties in our equality scheme among consultees.

We, the Chairman and Chief Executive of Ofcom, are fully committed to effectively fulfilling our Section 75 duties across all our functions (including service provision, employment and procurement) through the effective implementation of our equality scheme.

We realise the important role that the community and voluntary sector and the general public have to play in ensuring the Section 75 duties are effectively implemented. Our equality scheme demonstrates how determined we are to ensure there are opportunities, for people affected by our work, to positively influence how we carry out our functions in line with our Section 75 statutory duties. It also offers the means whereby persons directly affected by what they consider to be a failure, on our part, to comply with our equality scheme, can make complaints.

On behalf of Ofcom and our colleagues we are pleased to support and endorse this equality scheme which has been drawn up in accordance with Section 75 and Schedule 9 of the Act and Equality Commission guidelines.

**Colette Bowe, Chairman** 

**Ed Richards, Chief Executive** 

<sup>&</sup>lt;sup>1</sup> See section 1.1 of our Equality Scheme.

### **Preface**

At Ofcom, diversity and equality are central to our values and our approach to the work we do. To be effective as a regulator, we need to understand and aim to reflect the society we serve; therefore, it is essential we promote diversity and equality within Ofcom.

We published our first equality scheme for Northern Ireland in September 2005 and a lot has changed since then.

In 2005 less than half of all households in Northern Ireland had an internet connection, and of those, only half were broadband. Seven out of ten people owned a mobile phone and just over half of households watched some form of digital TV (e.g. Freeview, satellite or cable).

Now, in 2012, three quarters of households have a broadband connection and Northern Ireland leads the UK in the availability of superfast broadband. Mobile phone usage is amongst the highest in the UK, and in October Northern Ireland will complete the Digital Switchover when the existing analogue TV signal will be switched off.

In a world of smartphones and internet-connected television it is increasingly important that we understand the needs of citizens and consumers across the UK and can regulate effectively to promote their interests – whether it is the rollout of new telecoms infrastructure, or the protection of children from harmful content.

Since 2005 we have also published two versions of our Single Equality Scheme (SES). The current scheme, published in October 2011, and our revised Equality Scheme for Northern Ireland, present a clear outline of the steps we are taking to ensure that we are not only a successful regulator but a good employer and a great place to work for our colleagues.

Christopher Woolard Group Director, Content, International and Regulatory Development Corporate Responsibility Champion

## **Contents**

Please note: Foreword, Preface and Appendices 3 and 4 form part of this equality scheme.

Chapter		Page
	Foreword	2
	Preface	3
1	Introduction	6
2	Our arrangements for assessing our compliance with section 75 duties	5 9
3	Our arrangements for consulting	12
4	Our arrangements for assessing, monitoring and publishing the impact of policies	15
5	Training	21
6	Our arrangements for ensuring and assessing public access to information and services we provide	23
7	Timetable for measures we propose in this equality scheme	25
8	Our complaints procedure	26
9	Publication of our equality scheme	28
10	Review of our equality scheme	30
Appendix		Page
1	Ofcom: organisational chart	31
2	Example groups relevant to the Section 75 categories for Northern Ireland purposes	32
3	List of consultees	33
4	Timetable for measures proposed	35
5	Glossary of terms	37
6	Action plan for Northern Ireland	38
7	Single Equality Scheme – action plan	40

### Introduction

### Section 75 of the Northern Ireland Act 1998

1.1. Section 75 of the Act requires us to comply with two statutory duties:

Section 75 (1) – In carrying out our functions relating to Northern Ireland we are required to have due regard to the need to promote equality of opportunity between:

- persons of different religious belief, political opinion, racial group, age, marital status or sexual orientation
- men and women generally
- persons with a disability and persons without
- persons with dependants and persons without.

Section 75 (2) – In addition, without prejudice to the obligations above, in carrying out our functions in relation to Northern Ireland we are required to have regard to the desirability of promoting good relations between persons of different religious belief, political opinion or racial group.

"Functions" include the "powers and duties" of a public authority<sup>2</sup>. These include our employment and procurement functions. Please see below under "Who we are and what we do" for a detailed explanation of our functions.

## How we propose to fulfil the Section 75 duties in relation to our relevant functions

- 1.2. Schedule 9, paragraph 4(1) of the Act requires us as a designated public authority to set out in an equality scheme how we propose to fulfil the duties imposed by Section 75 in relation to our relevant functions. This equality scheme is intended to fulfil that statutory requirement. It is both a statement of our arrangements for fulfilling the Section 75 statutory duties and our plan for their implementation.
- 1.3. We are committed to the discharge of our Section 75 obligations in all parts of our organisation and we will commit the necessary available resources in terms of people, time and money to ensure that the Section 75 duties are complied with and that our equality scheme can be implemented effectively.

### Who we are and what we do

- 1.4. Ofcom is the independent regulator and competition authority for the UK communications industries, with responsibilities across TV, radio, telecommunications, wireless communications and postal services.
- 1.5. We exist to further the interests of citizens in relation to communications matters and to further the interests of consumers in relevant markets, where appropriate by promoting competition.

-

<sup>&</sup>lt;sup>2</sup> Section 98(1).

- 1.6. We operate under several pieces of legislation, notably the Communications Act 2003. In carrying out our functions, we are required in particular to secure each of the following:
  - the optimal use for wireless telegraphy of the electromagnetic spectrum;
  - the availability throughout the UK of a wide range of electronic communications services;
  - the availability throughout the UK of a wide range of television and radio services which (taken as a whole) are both of high quality and calculated to appeal to a variety of tastes and interests;
  - the maintenance of a sufficient plurality of providers of different television and radio services;
  - the application, in the case of all television and radio services, of standards that provide adequate protection to members of the public from the inclusion of harmful or offensive material in such services; and
  - the application, in the case of all television and radio services, of standards that provide adequate protection to members of the public and all other persons from both unfair treatment in programmes included in such services and unwarranted infringements of privacy resulting from activities carried on for the purposes of such services.
- 1.7. We must also have regard, in performing our duties, to the needs of persons with disabilities, of the elderly and of those on low incomes.
- 1.8. Under the Postal Services Act 2011, we must carry out our functions in relation to postal services in a way we consider will secure the provision of a universal postal service.
- 1.9. As a public authority we also have general duties to promote equal opportunities under the Equality Act 2010. This legislation states that we have a responsibility to have due regard to the need to:
  - eliminate unlawful discrimination, harassment and victimisation;
  - advance equality of opportunity between different groups; and
  - foster good relations between different groups, in the following protected characteristics:
    - 1. age;
    - 2. disability;
    - 3. gender reassignment;
    - 4. pregnancy and maternity;
    - 5. race;
    - 6. religion or belief;
    - 7. sex; and
    - 8. sexual orientation
- 1.10. These responsibilities are known as the 'general duties' to promote equality. The Equality Act impacts on a range of employment issues from providing training opportunities; to giving everyone fair access to our facilities, to maternity and paternity leave and flexible working time. As an employer of approximately 700 people across the UK, we must promote equality in the way we recruit new colleagues, and in how we treat our colleagues on a day-to-day basis.

- 1.11. Our Corporate Responsibility programme, which encompasses our SES and Equality Impact Assessments (EIAs), addresses all of these duties and shapes the way we work, both as an employer and as a regulator.
- 1.12. Our Corporate Responsibility Steering Group (CRSG), which is made up of senior managers from across Ofcom, guides our work in this area, focusing on:
  - Diversity and Equality;
  - Footprint and Sustainability; and
  - Volunteering and Community involvement
- 1.13. We have an enthusiastic and committed volunteer Diversity and Equality Working Group (DEWG), which is responsible for promoting diversity within the organization. The DEWG holds regular 'Lunch and Learn' events for colleagues which promote equality.
- 1.14. We have a statutory duty to have regard to the different interests of persons in the different parts of the UK. Our operations in the nations are led by directors in Glasgow, Cardiff, Belfast and London. Our national offices can draw on the full resources of the organisation to tackle issues that affect one part of the UK. Conversely, those operations ensure that the views, needs and special circumstances of the nations receive the attention of the organisation as a whole.
- 1.15. An advisory committee in each nation advises us about the interests and opinions of persons living in that part of the UK. National interests are also represented by members of our Content Board and the Communications Consumer Panel.
- 1.16. Our team in Belfast represents Ofcom in Northern Ireland and Northern Ireland in Ofcom. There are six colleagues in our Belfast team, five are full-time posts and one is a part-time post. They ensure that we keep in touch with the views and opinions of citizens and consumers, the regulated industries and stakeholders more generally in Northern Ireland and put these at the heart of our decision making.

## Our arrangements for assessing our compliance with section 75 duties

(Schedule 9, paragraph 4(2)(a))

Some of our arrangements for assessing our compliance with the Section 75 duties are outlined in other relevant parts of this equality scheme. For example, Chapter 4 considers how we screen and assess the impact of our policies and how we publish this information, while Chapter 8 explains our complaints procedure. In addition, we have the following arrangements in place for assessing our compliance.

### Responsibilities and reporting

- 2.2 We are committed to the fulfilment of our Section 75 obligations in all parts of our work.
- Responsibility for the effective implementation of our equality scheme lies with the Group Director of Content, International and Regulatory Development who also acts as Ofcom's Corporate Responsibility Champion.
- The Director of Northern Ireland is accountable to the Group Director and also to Ofcom's Corporate Responsibility Steering Group for the development, implementation, maintenance and review of the equality scheme in accordance with Section 75 and Schedule 9 of the Act, including any good practice or guidance that has been issued by the Equality Commission.
- 2.5 The Director of Northern Ireland arranges for colleagues throughout Ofcom to support the implementation and monitoring of the Equality Scheme. Some of this support comes from our Secretariat team in London.
- If you have any questions or comments regarding our equality scheme, please contact Jonathan Rose in the first instance at the address below and we will respond to you as soon as possible:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500 Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

2.7 We also offer a video relay service free of charge for consumers wishing to contact us in British Sign Language. Consumers will require a computer with webcam capabilities and broadband internet connection. Full details of how the service works are available on our website. at:

### www.ofcom.org.uk

- 2.8 Objectives and targets relating to the statutory duties will be integrated into our strategic and operational business plans<sup>3</sup>.
- 2.9 Employees' job descriptions and performance plans reflect their contributions to the discharge of the Section 75 duties and implementation of the equality scheme, where relevant. The personal performance plans are subject to appraisal in the annual performance review.
- 2.10 We prepare an annual report on the progress we have made in implementing the arrangements set out in this equality scheme to discharge our Section 75 duties (the "Section 75 annual progress report").
- 2.11 The Section 75 annual progress report will be sent to the Equality Commission by 31 August each year and will follow any guidance on annual reporting issued by the Equality Commission.
- 2.12 Progress on the delivery of our Section 75 duties will also be included in our (organisational) annual report. The latest Section 75 annual progress report is available on our website, at:

### www.ofcom.org.uk

or by contacting us at the address below:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500 Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

- 2.13 We will liaise closely with the Equality Commission to ensure that progress on the implementation of our equality scheme is maintained.
- 2.14 We will ensure that our Corporate Responsibility Steering Group is fully aware of all our equality activity in Northern Ireland and that this activity is aligned with our Single Equality Scheme.

### **Action plan/action measures**

2.15 We have developed an action plan to promote equality of opportunity and good relations. This action plan is set out in Appendix 6 to this equality scheme.

<sup>&</sup>lt;sup>3</sup> See Appendix 4 'Timetable for measures proposed' and section 2.11 of this equality scheme.

- 2.16 The action measures that will make up our action plan will be relevant to our functions. They will be developed and prioritised on the basis of an audit of inequalities. The audit of inequalities will gather and analyse information across the Section 75 categories<sup>4</sup> to identify the inequalities that exist for our service users and those affected by our policies<sup>5</sup>.
- 2.17 Action measures will be specific, measurable, linked to achievable outcomes, realistic and time bound. Action measures will include performance indicators and timescales for their achievement.
- 2.18 We will develop any action plans for a period of between one and five years in order to align them with our corporate and business planning cycles. In the first instance our action plans are set to run until 2014 in order to match our SES. Implementation of the action measures will be incorporated into our business planning process.
- 2.19 We will seek input from our stakeholders and consult on our action plan before we send it to the Equality Commission and thereafter when reviewing the plan.
- 2.20 We will monitor our progress in delvering our action measures annually and update the action plan as necessary to ensure that it remains effective and relevant to our functions and work.
- 2.21 We will inform the Equality Commission of any changes or amendments to our action plan and will also include this information in our Section 75 annual progress report to the Equality Commission. Our Section 75 annual progress report will incorporate information on progress we have made in implementing our action plans/action measures.
- 2.22 Once finalised, our action plan will be available at:

### www.ofcom.org.uk

or by contacting us at the address below:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500

Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

If you require it in an alternative format please contact us using the details provided.

<sup>&</sup>lt;sup>4</sup> See section 1.1 of this equality scheme for a list of these categories.

<sup>&</sup>lt;sup>5</sup> See section 4.1 of this equality scheme for a definition of policies.

## Our arrangements for consulting

(Schedule 9, paragraph 4(2)(a)) on matters to which a duty (S75(1) or (2)) is likely to be relevant (including details of the persons to be consulted).

(Schedule 9, paragraph 4(2)(b)) on the likely impact of policies adopted or proposed to be adopted by us on the promotion of equality of opportunity.

- 3.1 We recognise the importance of consultation in the implementation of our statutory equality duties. We will consult on our equality scheme, action measures, EIAs, whenever relevant, and other matters relevant to the Section 75 duties.
- 3.2 We are committed to carrying out consultation in accordance with our established consultation guidelines and the principles below (as contained in the Equality Commission's guidance 'Section 75 of the Northern Ireland Act 1998 A Guide for Public Authorities (April 2010)').
- 3.3 All consultations will seek the views of those directly affected by the matter/policy, the Equality Commission, representative groups of Section 75 categories, other public authorities, voluntary and community groups, our staff and their trades unions and such other groups who have a legitimate interest in the matter, whether or not they have a direct economic or personal interest.
- 3.4 To ensure the most effective use of our and our consultees' resources, we will take a targeted approach to consultation for those consultees that may have a particular interest in the matter/policy being consulted upon and to whom the matter/policy is of particular relevance. This may include for example regional or local consultations, sectoral or thematic consultation etc.
- 3.5 Consultation with all stakeholders will begin as early as possible, normally by email or post. We will engage with affected individuals and representative groups to identify how best to consult or engage with them. We will ask our consultees what their preferred consultation methods are and will give consideration to these. Methods of consultation could include:
  - Face-to-face meetings:
  - Focus groups:
  - Written documents with the opportunity to comment in writing;
  - Questionnaires;
  - Information/notification by email with an opportunity to opt in/opt out of the consultation:
  - Internet discussions; or
  - Telephone consultations.

This list is not exhaustive and we may develop additional methods of consultation more appropriate to key stakeholders and the matter being consulted upon.

3.6 We will consider the accessibility and format of every method of consultation we use in order to remove barriers to the consultation process. Specific consideration will be given to how best to communicate with children and young people, people with disabilities (in particular people with learning disabilities) and minority ethnic

- communities. We will take account of existing and developing good practice, including the Equality Commission's guidance Let's Talk Let's Listen Guidance for public authorities on consulting and involving children and young people (2008).
- 3.7 We will consider working with children and young people, disability and minority ethnic community specialist groups to reach audiences when researching topics relevant to their needs.
- 3.8 Information will be made available, on request, in alternative formats<sup>6</sup>, in a timely manner. We will ensure that such consultees have ample time to respond.
- 3.9 Specific training is provided to those facilitating consultations to ensure that they have the necessary skills to communicate effectively with consultees.
- 3.10 To ensure effective consultation on Section 75 matters, we will develop a programme of awareness raising on the Section 75 duties and the commitments in our equality scheme by undertaking the following:
  - Developing a specific section of our website where our equality work in Northern Ireland will be outlined and documents will be available to the public; and
  - Ensuring that statutory equality duties in Northern Ireland are reflected in our annual plan whenever appropriate.
- 3.11 The consultation period normally lasts for up to twelve weeks to allow adequate time for groups to consult amongst themselves as part of the process of forming a view. However, in exceptional circumstances when this timescale is not feasible we may shorten timescales. We may continue consultation thereafter and will review the policy as part of our monitoring commitments<sup>7</sup>.
- 3.12 Where, under these exceptional circumstances, we must implement a policy immediately, as it is beyond our control, we may consult after implementation of the policy, in order to ensure that any impacts of the policy are considered.
- 3.13 We are conscious of the fact that affected individuals and representative groups may have different needs. We will take appropriate measures to ensure full participation in any meetings that are held. We will consider for example the time of day, the appropriateness of the venue, in particular whether it can be accessed by those with disabilities, how the meeting is to be conducted, the use of appropriate language, whether a signer and/or interpreter is necessary.
- 3.14 We make all relevant information available to consultees in appropriate formats to ensure meaningful consultation. This includes detailed information on the policy proposal being consulted upon and any relevant quantitative and qualitative data.
- 3.15 In making any decision with respect to a policy adopted or proposed to be adopted, we take into account any assessment and consultation carried out in relation to the policy.
- 3.16 We provide feedback to consultees in a timely manner. A feedback report is prepared which includes summary information on the policy consulted upon, a summary of

-

<sup>&</sup>lt;sup>6</sup> See Chapter 6 of our equality scheme for further information on alternative formats of information we provide.

<sup>&</sup>lt;sup>7</sup> Please see below at 4.27 to 4.31 for details on monitoring.

- consultees' comments and a summary of our consideration of and response to consultees' input. The feedback is provided in formats suitable to consultees.
- 3.17 A list of our consultees is included in this equality scheme at Appendix 3. It will also be available from our website, at:

### www.ofcom.org.uk

or by contacting:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500

Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

- 3.18 Our consultation list is not exhaustive and is reviewed on an annual basis to ensure it remains relevant to our functions and policies.
- 3.19 We welcome enquiries from any person/s or organisations wishing to be added to the list of consultees. Please contact Jonathan Rose to provide your contact details and have your areas of interest noted or have your name/details removed or amended. Please also inform us at this stage if you would like information sent to you in a particular format or language.

# Our arrangements for assessing, monitoring and publishing the impact of policies

Schedule 9, paragraphs 4(2)(b) to (d); Schedule 9, paragraphs 9(1) and (2)

Our arrangements for assessing the likely impact of policies adopted or proposed to be adopted on the promotion of equality of opportunity (Schedule 9, paragraph 4(2)(b))

- 4.1 In the context of Section 75, 'policy' is very broadly defined and it covers all the ways in which we carry out or propose to carry out our functions in relation to Northern Ireland. In respect of this equality scheme, the term policy is used for any (proposed/amended/existing) strategy, policy initiative or practice and/or decision, whether written or unwritten and irrespective of the label given to it, eg, 'draft', 'pilot', 'high level' or 'sectoral'.
- 4.2 In making any decision with respect to a policy adopted or proposed to be adopted, we take into account any assessment and consultation carried out in relation to the policy, as required by Schedule 9, paragraph 9(2) of the Act.
- 4.3 We use the tools of screening and EIAs to assess the likely impact of a policy on the promotion of equality of opportunity and good relations. An EIA is carried out on all new projects we instigate and compliance with this objective is monitored by our Compliance Manager who is part of our Secretariat team. In carrying out these assessments we will relate them to the intended outcomes of the policy in question and will also follow Equality Commission guidance:
  - the guidance on screening, including the screening template, as detailed in the Equality Commission's guidance 'Section 75 of the Northern Ireland Act 1998 – A Guide for Public Authorities (April 2010)' and
  - on undertaking an EIA as detailed in the Equality Commission's guidance 'Practical guidance on equality impact assessment (February 2005)'.

### **Screening**

- 4.4 The purpose of screening is to identify those policies that are likely to have an impact on equality of opportunity and/or good relations.
- 4.5 Screening is completed at the earliest opportunity in the policy development/review process. Policies which we propose to adopt will be subject to screening prior to implementation. For more detailed strategies or policies that are to be put in place through a series of stages, we will screen at various stages during implementation.
- 4.6 The lead role in the screening of a policy is taken by the policy decision maker who has the authority to make changes to that policy. However, screening will also involve other relevant team members, for example, equality specialists, those who implement

the policy and colleagues from other relevant work areas. Where possible, we will include key stakeholders in the screening process.

- 4.7 The following questions are applied to all our policies as part of the screening process:
  - What is the likely impact on equality of opportunity for those affected by this policy, for each of the Section 75 equality categories? (minor/major/none)
  - Are there opportunities to better promote equality of opportunity for people within the Section 75 equality categories?
  - To what extent is the policy likely to impact on good relations between people of a different religious belief, political opinion or racial group? (minor/major/none)
  - Are there opportunities to better promote good relations between people of a different religious belief, political opinion or racial group?
- 4.8 In order to answer the screening questions, we gather all relevant information and data, both qualitative and quantitative. In taking this evidence into account we consider the different needs, experiences and priorities for each of the Section 75 equality categories. Any screening decision will be informed by this evidence.
- 4.9 Completion of screening, taking into account our consideration of the answers to all four screening questions set out in 4.7 above, will lead to one of the following three outcomes:
  - 1. the policy has been 'screened in' for an EIA;
  - 2. the policy has been 'screened out' with mitigation<sup>8</sup> or an alternative policy proposed to be adopted; or
  - 3. the policy has been 'screened out' without mitigation or an alternative policy proposed to be adopted.
- 4.10 If our screening concludes that the likely impact of a policy is 'minor' or 'none' in respect of one, or more, of the equality of opportunity and/or good relations categories, then the length of the EIA is also likely to be short. Those projects for which there is at least the possibility of an impact on the protected groups will have an in-depth EIA completed on them with additional research commissioned or consulted when and where appropriate.
- 4.11 Where we mitigate we will outline in our screening template the reasons to support this decision together with the proposed changes, amendments or alternative policy.
- 4.12 This screening decision will be 'signed off' by the appropriate policy lead within Ofcom.
- 4.13 If our EIA concludes that the likely impact of a policy is 'major' in respect of one, or more, of the equality of opportunity and/or good relations categories, we will normally subject the policy to a more in-depth EIA.
- 4.14 If our EIA concludes that the likely impact of a policy is 'none', in respect of all of the equality of opportunity and/or good relations categories, the length of the EIA is likely to be adjusted accordingly.

-

<sup>&</sup>lt;sup>8</sup> Mitigation – Where an assessment (screening in this case) reveals that a particular policy has an adverse impact on equality of opportunity and/or good relations, a public authority must consider ways of delivering the policy outcomes which have a less adverse effect on the relevant Section 75 categories.

4.15 Following the completion of the screening process the screening template will be made available on our website, at:

### www.ofcom.org.uk

or by contacting:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500

Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

- 4.16 If a consultee, including the Equality Commission, raises a concern about a screening decision based on supporting evidence, we will review the screening decision.
- 4.17 Our screening reports will be published annually.

### **Equality Impact Assessment**

- 4.18 An EIA is a thorough and systematic analysis of a policy, whether that policy is formal or informal, and irrespective of the scope of that policy. The primary function of an EIA is to determine the extent of any impact of a policy upon the Section 75 categories and to determine if the impact is an adverse one. It is also an opportunity to demonstrate the likely positive outcomes of a policy and to seek ways to more effectively promote equality of opportunity and good relations.
- 4.19 Once a policy is screened and screening has identified that an EIA is necessary, colleagues will assess the policy using our existing EIA Toolkit which covers our duties under the Equality Act and takes specific account of the Section 75 categories in relation to Northern Ireland. The toolkit is an internal guidance document which gives project managers a step-by-step guide on how to carry out an EIA.
- 4.20 EIAs are monitored on a monthly basis to ensure they are completed at the beginning of the project lifecycle. Our Legal Team will ensure that when advising on any project, colleagues are advised of the need to complete an EIA as early as possible. EIA completion rates are reported on a monthly basis to our Operations Board and circulated to members of the Executive Committee.
- 4.21 Any EIA may be subject to consultation at the appropriate stage(s). (For details see above Chapter 3 "Our Arrangements for Consulting").

Our arrangements for publishing the results of the assessments of the likely impact of policies we have adopted or propose to adopt on the promotion of equality of opportunity

(Schedule 9, paragraph 4(2)(d); Schedule 9, paragraph 9(1))

4.22 We make publicly available the results of our assessments (screening and EIA) of the likely impact of our policies on the promotion of equality of opportunity and good relations.

### What we publish

### Screening

- 4.23 Screening reports will be published annually. Screening reports detail:
  - All policies we screen over the year;
  - A statement of the aim(s) of the policy/policies to which the assessment relates:
  - Consideration given to measures which might mitigate any adverse impact;
  - Consideration given to alternative policies which might better achieve the promotion of equality of opportunity;
  - Screening decisions, i.e:
    - whether the policy has been 'screened in' for an EIA;
    - whether the policy has been 'screened out' with mitigation or an alternative policy proposed to be adopted; or
    - whether the policy has been 'screened out' without mitigation or an alternative policy proposed to be adopted;
  - Where applicable, a timetable for conducting EIAs; and
  - A link to the completed screening template(s) on our website.
- 4.24 We will also publish our screening templates. For details on the availability of our screening templates please refer to paragraph 4.15, above.

### **EIAs**

- 4.25 EIA reports are published once the impact assessment has been completed. These reports include:
  - A statement of the aim of the policy assessed;
  - Information and data collected;
  - Details of the assessment of impact(s);
  - Consideration given to measures which might mitigate any adverse impact;
  - Consideration given to alternative policies which might better achieve the promotion of equality of opportunity;
  - Consultation responses;
  - The decision taken; and
  - Future monitoring plans.

### How we publish the information

4.26 All information we publish is accessible and can be made available in alternative formats on request. Please see Chapter 6, below, for further details.

### Where we publish the information

4.27 The results of our assessments (screening reports and completed templates, the results of equality impact assessments) will be available on our website:

### www.ofcom.org.uk

or by contacting:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500

Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

4.28 In addition to the above, screening reports (electronic link or hard copy on request if more suitable for recipients) which include all policies screened will also be sent directly to all consultees on an annual basis.

## Our arrangements for monitoring any adverse impact of policies we have adopted on equality of opportunity

(Schedule 9, paragraph 4(2)(c))

- 4.29 Monitoring can assist in delivering better public services and continuous improvements. Monitoring Section 75 information involves the processing of sensitive personal data (data relating to the racial or ethnic origin of individuals, sexual orientation, political opinion, religious belief, etc). In order to carry out monitoring in a confidential and effective manner, we follow guidance from the Office of the Information Commissioner and the Equality Commission.
- 4.30 We monitor any adverse impact on the promotion of equality of opportunity of policies we have adopted. We are also committed to monitoring more broadly to identify opportunities to better promote equality of opportunity and good relations in line with Equality Commission guidance.
- 4.31 The systems we have established to monitor the impact of policies and identify opportunities to better promote equality of opportunity and good relations are:
  - The collection, collation and analysis of existing relevant primary quantitative and qualitative data across all nine equality categories on an ongoing basis
  - The collection, collation and analysis of existing relevant secondary sources of quantitative and qualitative data across all nine equality categories on an ongoing basis
  - An audit of existing information systems within one year of approval of this
    equality scheme, to identify the extent of current monitoring and take action to
    address any gaps in order to have the necessary information on which to
    base decisions
  - Undertaking or commissioning new data if necessary.
- 4.32 If over a two year period monitoring and evaluation show that a policy results in greater adverse impact than predicted, or if opportunities arise which would allow for greater equality of opportunity to be promoted, we will ensure that the policy is revised to achieve better outcomes for relevant equality groups.

- 4.33 We review our EIA monitoring information on an annual basis. Other monitoring information is reviewed:
  - In relation to our statutory remit and responsibilities, we produce ongoing research to assess consumer opinion and activities.
  - Our work is informed by the contribution of a number of committees and advisory bodies, which are required by the Communications Act. These include the Communications Consumer Panel, the Advisory Committees for England, Northern Ireland, Scotland and Wales and the Advisory Committee for Older and Disabled Persons. These bodies help to guide and shape our policies by broadening our understanding of the needs of consumers and citizens.
- 4.34 Results from monitoring will be taken into account in reviewing progress of the action plan.

## Our arrangements for publishing the results of our monitoring (Schedule 9, paragraph 4(2)(d))

- 4.35 Schedule 9, paragraph 4(2)(d) requires us to publish the results of the monitoring of adverse impacts of policies we have adopted. However, we are committed to monitoring more broadly and the results of our policy monitoring are published as follows:
  - EIA monitoring information is published as part of our Section 75 annual progress report (see paragraph 2.12, above)
  - All information published is accessible and can be made available in alternative formats on request. Please see paragraph 9.1, below, for contact details.

## **Training**

(Schedule 9, paragraph 4(2)(e))

### **Commitment to training**

- 5.1 We recognise that awareness raising and training play a crucial role in the effective implementation of our Section 75 duties.
- 5.2 Our Director of Northern Ireland wishes to communicate positively our commitment to the Section 75 duties, both internally and externally. To this end we have introduced an effective communication and training programme for all our colleagues and will ensure that our commitment to the Section 75 duties is made clear in all relevant publications.

### **Training objectives**

- 5.3 We will draw up a training plan for colleagues which will aim to achieve the following objectives:
  - to raise awareness of the provisions of Section 75 of the Act, our equality scheme commitments and the particular issues likely to affect people across the range of Section 75 categories, to ensure that our colleagues fully understand their role in implementing the scheme
  - to provide those colleagues involved in the assessment of policies (screening and EIA) with the necessary skills and knowledge to do this work effectively
  - to provide those colleagues who deal with complaints in relation to compliance with our equality scheme with the necessary skills and knowledge to investigate and monitor complaints effectively
  - to provide those colleagues involved in consultation processes with the necessary skills and knowledge to do this work effectively
  - to provide those colleagues involved in the implementation and monitoring of the effective implementation of our equality scheme with the necessary skills and knowledge to do this work effectively.

### **Awareness raising and training arrangements**

- 5.4 The following arrangements are in place to ensure all our colleagues are aware of and understand our equality obligations.
  - We will ensure this equality scheme is available to all colleagues on our intranet, 'The Loop'
  - Colleagues in the Northern Ireland office will receive a briefing on the final equality scheme with immediate effect.
  - The Section 75 duties form part of induction training for new colleagues.
  - Focused training is provided for key colleagues within Ofcom who are directly engaged in taking forward the implementation of our equality scheme commitments (for example those involved in research and data collection, policy development, service design, conducting equality impact assessments, consultation, monitoring and evaluation).

- When appropriate and on an ongoing basis, arrangements will be made to ensure colleagues are kept up to date with Section 75 developments.
- 5.5 Every colleague whose role involves direct contact with citizens and consumers for example those involved in Consumer Advice or Field Operations is provided with mandatory specific training on disability.
- 5.6 Training and awareness raising programmes will, where relevant, be developed in association with the appropriate Section 75 groups and our colleagues. In order to share resources and expertise, we will, where possible, work closely with other bodies and agencies in the development and delivery of training. For example, we have previously provided training for colleagues in Belfast on hearing impairments in association with RNID (now Action on Hearing Loss).

### Monitoring and evaluation

- 5.7 We rigorously monitor our internal policies and practices so that we can make improvements where necessary. Our training programme is subject to the following monitoring and evaluation arrangements:
  - We evaluate the extent to which all participants in this training programme have acquired the necessary skills and knowledge to achieve each of the above objectives.
  - The extent to which training objectives have been met will be reported on as part of the Section 75 annual progress report, which will be sent to the Equality Commission.
  - We provide colleagues with an opportunity to share their views in a Colleague Survey. We ask a series of diversity related questions and seek to act on the feedback, for example by improving our policies or working practices.
  - In 2010 we saw positive responses from colleagues in regards to diversity and equality and key achievements include:
    - 87% of colleagues agreed that we are an equal opportunities employer
    - 83 % of colleagues were aware of our SES
    - 83% of colleagues would feel comfortable asking for an adjustment to the work environment if needed for a disability
- 5.8 We continue to benchmark ourselves with Stonewall, Race for Opportunity and Employers Forum on Disability. In 2011, we climbed 65 places in the Stonewall Workplace Equality survey ranking at 184. A copy of our latest submission can be found on our website:

### www.ofcom.org.uk

- 5.9 In addition, we were delighted to be included in *The Times Top 50 Employers for Women 2011*.
- 5.10 We carried out our first equal pay audit in 2004, and our second in 2007 to investigate whether there were any disparities in the pay of men and women doing equal work. The findings of these reviews showed that there was no significant disparity in the pay of men and women working at comparable levels within Ofcom. We will continue to monitor pay and in 2011 undertook another equal pay audit.

# Our arrangements for ensuring and assessing public access to information and services we provide

(Schedule 9, paragraph 4(2)(f))

- 6.1 We are committed to ensuring that the information we disseminate and the services we provide are fully accessible to all parts of the community in Northern Ireland. We keep our arrangements under review to ensure that this remains the case.
- 6.2 We are aware that some groups will not have the same access to information as others. In particular:
  - People with sensory, learning, communication and mobility disabilities may require printed information in other formats.
  - Members of ethnic minority groups, whose first language is not English, may have difficulties with information provided only in English.
  - Children and young people may not be able to fully access or understand information.

### Access to information

- 6.3 To ensure equality of opportunity in accessing information, we provide information in alternative formats on request, where reasonably practicable. Where the exact request cannot be met we will endeavour to provide a reasonable alternative.
- 6.4 Alternative formats may include large print, Braille, audio formats or minority languages to meet the needs of those for whom English is not their first language. We will respond to requests for information in alternative formats in a timely manner.
- 6.5 We will liaise with representatives of young people and disability and minority ethnic organisations and takes account of existing and developing good practice.
- 6.6 We will continue to ensure that disability stakeholders in Northern Ireland are informed of policy developments in a relevant or timely manner. Relevant examples include:
  - We published proposals to improve text relay services for disabled consumers (July 2010), we made sure that local organisations such as RNID were aware of the details of the consultation.
  - We published a good practice guide for call centres (June 2010). It contained practical tips for communicating with disabled customers, based on advice we received from disabled people, and organisations representing them, following issues they have experienced with call centres. We wrote to major telecoms providers, financial institutions, insurance and utility companies to encourage them to consider using the good practice guide. In Northern Ireland we brought the guide to the attention of organisations such as Disability Action, Mencap and the Northern Ireland Assembly's All Party

Groups on Disability and Learning Disability who helped promote awareness of the guide.

- 6.7 In disseminating information through the media we will seek to advertise in the press where appropriate.
- 6.8 As well as providing documents in alternative formats and providing a textphone service, we also offer a video relay service free of charge for consumers wishing to contact us in British Sign Language. Consumers will require a computer with webcam capabilities and broadband internet connection. Full details of how the video relay service works are available on our website:

### www.ofcom.org.uk

### **Access to services**

- 6.9 We are committed to ensuring that all of our services are fully accessible to everyone in the community across the Section 75 categories. We also adhere to the relevant provisions of current anti-discrimination legislation.
- 6.10 We have an ongoing programme of media relations to make sure that our consultations and policy announcements are communicated appropriately to the public.
- 6.11 We hold two keynote public events in Northern Ireland every year our Annual Plan stakeholder consultation and the launch of our Communications Market Report. A wide range of stakeholders are invited to these events and that includes equality and diversity organisations.
- 6.12 In order to accommodate disabled guests we have provided sign language interpreters at these events whenever required.
- 6.13 Our office in Belfast has a loop induction system.
- 6.14 The ongoing development of our website meets current accessibility standards. Colleagues who manage our website attend relevant accessibility seminars and advise on improvements we need to make.

### Assessing public access to information and services

- 6.15 We regularly monitor across all our functions, in relation to access to information and services, to ensure equality of opportunity and good relations are promoted.
- 6.16 This includes monitoring our own publications to ensure that diversity within society is reflected in our communications. For example, where we use photos or video clips we'll make sure diversity groups are represented.
- 6.17 We monitor our media coverage on a daily basis. We also monitor correspondence from politicians in order to evaluate any wider equality and diversity issues that are raised.

## Timetable for measures we propose in this equality scheme

(Schedule 9, paragraph 4(3)(b))

- 7.1 Appendix 4 outlines our timetable for all measures proposed within this equality scheme. The measures outlined in this timetable will be incorporated into our business planning processes.
- 7.2 This timetable is different from and in addition to our commitment to developing action plans/action measures to specifically address inequalities and further promote equality of opportunity and good relations. We have included in our equality scheme a commitment to develop an action plan. Accordingly, this commitment is listed in the timetable of measures at Appendix 4. For information on these action measures please see paragraphs 2.15-2.22, above.

## Our complaints procedure

(Schedule 9, paragraph 10)

- 8.1 We are responsive to the views of members of the public. We will endeavour to resolve all complaints made to us.
- 8.2 Schedule 9 paragraph 10 of the Act refers to complaints. A person can make a complaint to a public authority if the complainant believes he or she may have been directly affected by an alleged failure of the authority to comply with its approved equality scheme. If the complaint has not been resolved within a reasonable timescale, the complaint can be brought to the Equality Commission.
- 8.3 Any complaints relating to our Section 75 duties are integrated into our general complaints procedures outlined below.
- 8.4 In the first instance, please contact our Northern Ireland office and discuss your concerns directly with them. They will often be in the best position to understand your situation and give you an explanation as to what has happened. The contact details are:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500

Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

- 8.5 We will investigate the complaint or give the complainant a reason for not investigating it. We will seek to provide a substantive response to the complaint normally within one month from the date of its receipt.
- 8.6 If this does not resolve your concerns, please contact the Secretary to the Corporation (see contact details below) who will review your case and respond to you as quickly as possible.

Graham Howell
Secretary to the Corporation
Ofcom
Riverside House
2a Southwark Bridge Road
London
SE1 9HA

Tel: 020 7981 3000 or 030 0123 3333 Textphone 020 7981 3043 Email: graham.howell@ofcom.org.uk

- 8.7 We will treat your complaint in confidence and will investigate it carefully as quickly as possible. Every effort will be made to send a full and clear reply within 20 working days of your complaint being received. If we cannot investigate your complaint fully within that time, we will let you know and keep you informed of progress.
- 8.8 Should you remain dissatisfied with the response you have been given you can raise a complaint with the Equality Commission.
- 8.9 In any subsequent investigation by the Equality Commission, we will co-operate fully, providing access in a timely manner to any relevant documentation that the Equality Commission may require.
- 8.10 We will make all efforts to implement promptly and in full any recommendations arising out of any Equality Commission investigation.

## Publication of our equality scheme

(Schedule 9, paragraph 4(3)(c))

9.1 Our equality scheme is available free of charge in print form and alternative formats from:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500 Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

Our equality scheme is also available on our website, at:

### www.ofcom.org.uk

- 9.2 The following arrangements are in place for the publication in a timely manner of our equality scheme to ensure equality of access:
  - We will make every effort to communicate widely the existence and content of our equality scheme. This may include publication on our website and direct mail shots to groups representing the various categories in Section 75;
  - We will email a link to our approved equality scheme to our consultees on our consultation list. Other consultees without e-mail will be notified by letter that the scheme is available on request. We will respond to requests for the equality scheme in alternative formats in a timely manner; and
  - Our equality scheme is available on request in alternative formats such as large print, Braille, audio formats and in minority languages to meet the needs of those not fluent in English.
- 9.3 For a list of our stakeholders and consultees please see Appendix 3 of the equality scheme, visit our website, at:

### www.ofcom.org.uk

#### or contact:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD Telephone: 028 90 417500 Fax: 028 90 417533

Textphone: 0207 981 3043

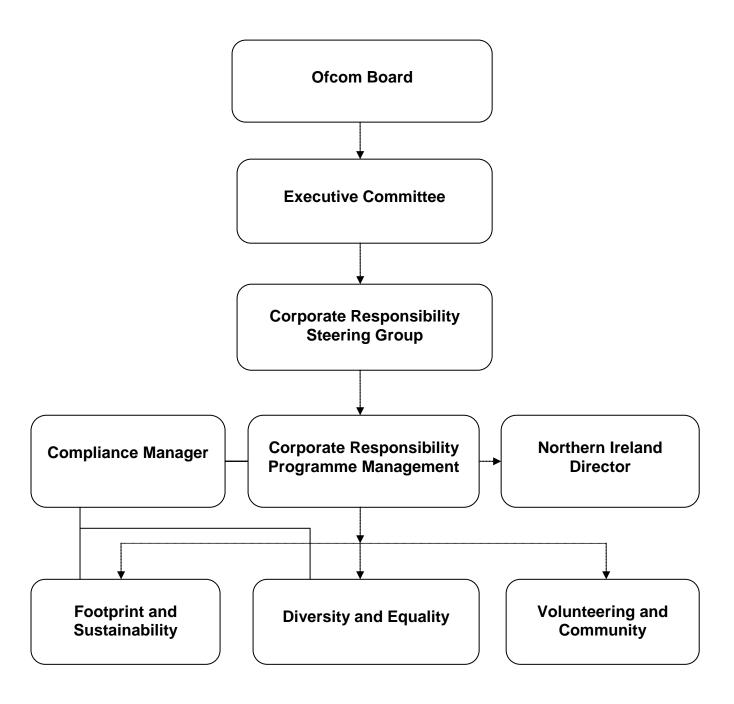
 $\textbf{Email:} \ \underline{of comnorther nireland of fice @of com.org.uk}$ 

## Review of our equality scheme

(Schedule 9, paragraph 8(3))

- 10.1 As required by Schedule 9 paragraph 8 (3) of the Act we will conduct a thorough review of this equality scheme. This review will take place either within five years of submission of this equality scheme to the Equality Commission or within a shorter timescale to allow alignment with the review of other planning cycles.
- 10.2 The review will evaluate the effectiveness of our scheme in relation to the implementation of the Section 75 duties relevant to our functions in Northern Ireland.
- 10.3 In undertaking this review we will follow any guidance issued by the Equality Commission. A report of this review will be made public and sent to the Equality Commission.

## Governance framework for Ofcom's Northern Ireland Equality Scheme



# Example groups relevant to the Section 75 categories for Northern Ireland purposes

Please note, this list is for illustration purposes only, it is not exhaustive

Category	Example groups
Religious belief	Buddhist; Catholic; Hindu; Jewish; Muslims, people of no religious belief; Protestants; Sikh; other faiths.
	For the purposes of Section 75, the term "religious belief" is the same definition as that used in the Fair Employment & Treatment (NI) Order <sup>9</sup> . Therefore, "religious belief" also includes any perceived religious belief (or perceived lack of belief) and, in employment situations only, it also covers any "similar philosophical belief".
Political opinion <sup>10</sup>	Nationalist generally; Unionists generally; members/supporters of other political parties.
Racial group	Black people; Chinese; Indians; Pakistanis; people of mixed ethnic background; Polish; Roma; Travellers; White people.
Men and women generally	Men (including boys); Trans-gendered people; Transsexual people; women (including girls).
Marital status	Civil partners or people in civil partnerships; divorced people; married people; separated people; single people; widowed people.
Age	Children and young people; older people.
Persons with a disability	Persons with disabilities as defined by the Disability Discrimination Act 1995.
Persons with dependants	Persons with personal responsibility for the care of a child; for the care of a person with a disability; or the care of a dependant older person.
Sexual orientation	Bisexual people; heterosexual people; gay or lesbian people.

<sup>&</sup>lt;sup>9</sup> See Section 98 of the Act, which states: "In this Act…" political opinion" and "religious belief" shall be construed in accordance with Article 2(3) and (4) of the Fair Employment & Treatment (NI) Order 1998."

<sup>&</sup>lt;sup>10</sup> ibid

### List of consultees

### (Schedule 9, paragraph 4(2)(a))

Action on Hearing Loss

Age NI

Age Sector Platform

**Alliance Party** 

Arts Council of Northern Ireland

Association of Baptist Churches

Barnardos

Bauer NI

BT Ireland

**BBC Northern Ireland** 

Cara Friend

Carers for Northern Ireland

**CBI** 

Chief Executives Forum

Children In Northern Ireland

Chinese Welfare Association NI

Citizens Advice Bureau

Citybeat

Community Media Council

Community Relations Council

Consumer Council for Northern Ireland

Consumer Focus Post NI

Department of Agriculture and Rural Development

Department of Culture, Arts and Leisure

Department of Education

Department for Employment and Learning

Department of Enterprise, Trade & Investment

Department of Health, Social Services & Public Safety

Department of Social Development

**Disability Action** 

DUP

**EGSA** 

**Equality Commission for Northern Ireland** 

Federation of Small Businesses

Foras na Gaeilge

Free Presbyterian Church

General Synod of the Church of Ireland

Green Party

Institute of Directors

Irish Catholic Bishops Conference

Irish Congress of Trade Unions

Methodist Church in Ireland

NI Chamber of Commerce & Industry

**NICCY** 

NICVA

NI African Cultural Centre

NI Association for the Care and Resettlement of Offenders

NI Commissioner for Older People

NI Council for Ethnic Minorities

NI Human Rights Commission

NI Local Government Association

Northern Media Group

Ofcom Advisory Committee for Northern Ireland

Ofcom Advisory Committee on Older and Disabled People

**OFMDFM** 

Parenting NI

**POBAL** 

Presbyterian Church in Ireland

Regional Mail Services

Rainbow Project

**RNIB NI** 

Royal Mail NI

**Rural Community Network** 

Rural Development Council

Save the Children Fund

SDLP

Sinn Féin

**TNT** 

The Indian Community Centre

Traditional Unionist Voice

Training for Women Network

U105

Ulster Farmers' Union

Ulster Scots Agency

Ulster Scots Community Network

**Ulster Unionist Party** 

Ultach

UTV Media plc

Women's Aid Federation

Youth Council for Northern Ireland

## Timetable for measures proposed

(Schedule 9, paragraph 4(3)(b))

Measure	Lead responsibility	Timetable
Section 75 Annual Progress Report	Secretary to the Corporation	31 August (annually)
Delivery of Section 75 duties reflected in our Annual Plan and report	Director, Northern Ireland	Annually
Action plan		
Consultation on draft action plan	Director, Northern Ireland	[in line with consultation on equality scheme]
Finalised action plan published	Director, Northern Ireland	July 2012
Arrangements for monitoring progress in place	Director, Northern Ireland	July 2012
Consultation list reviewed and updated	Director, Northern Ireland	July (annually)
Screening timetable [Chapter 4]		
Screening Reports published annually	Secretary to the Corporation	August (annually)
EIA timetable [Chapter 4]		
Monitoring [Chapter 4]		
Review of monitoring information	Secretary to the Corporation	August (annually)
Publication of monitoring information	Secretary to the Corporation	August (annually)
Training [Chapter 5]		
Development of overall training programme	Director, Northern Ireland	Annually

Focussed training Evaluation of training	Director, Northern Ireland Director, Northern Ireland	Annually Annually
Assessing access to information and services [Chapter 6]	Director, Northern Ireland	Annually
Communication of equality scheme [Chapter 9]	Director, Northern Ireland	March 2012
Notification of consultees	Director, Northern Ireland	March 2012
Review of equality scheme [Chapter 10]	Director, Northern Ireland	2017

## Glossary of terms

### **Annual plan**

Document we publish annually to outline our strategic purposes, proposed priorities and work programme. Each plan covers a specific financial year, ie. the twelve months from 1 April to 31 March.

### Colleagues

All people we employ.

### **Communications Market Report (CMR)**

An annual publication containing research on the delivery of and people's use and attitudes towards a range of communications services. Reports are published for each devolved nation and for the UK as a whole.

### **Corporate Responsibility Steering Group (CRSG)**

Our Corporate Responsibility Steering Group, which is responsible, amongst other things, for delivering and implementing our SES.

### **Diversity and Equality Working Group (DEWG)**

Our Diversity and Equality Working Group, promoting diversity and equality across Ofcom.

### **Exco**

The Committee consisting of the Chief Executive and his direct reports, which meets monthly to consider, and decide, operational issues affecting the organisation.

### **Groups**

Ofcom departments.

### **Operations Board**

The senior executives in Ofcom who, from time to time, review and decide certain operational and non-policy issues.

### **Secretariat**

Team responsible for our compliance duties. Led by the Secretary to the Corporation.

#### SES

Our Single Equality Scheme.

### Superfast broadband

A broadband connection with a download speed in excess of 24Mb/s. Usually provided over a fibre network.

## Action plan for Northern Ireland

- A6.1 The Northern Ireland Action Plan, outlined below, should be considered in conjunction with the objectives and action plan which we have already published as part of our SES, in line with the Equality Act.
- A6.2 The action plan for the SES is shown in Appendix 7.
- A6.3 The Northern Ireland Action Plan is also designed to fit with the planning cycle for our SES, which runs from 2011-2014.
- A6.4 Our SES can be found on our website. at:

### www.ofcom.org.uk

A copy of the SES can also be obtained in writing:

Ofcom Northern Ireland Landmark House 5 Cromac Quay The Gasworks Belfast BT7 2JD

Telephone: 028 90 417500 Fax: 028 90 417533

Textphone: 0207 981 3043

Email: ofcomnorthernirelandoffice@ofcom.org.uk

A6.5 The Northern Ireland Action plan is based on an Audit of Inequalities and for this we have drawn mainly on our own research of the communications market in Northern Ireland.

Inequality	Section 75 categories	Actions
The availability of communications services can vary across Northern Ireland <sup>11</sup> . Consumers in rural areas generally face lower levels of service than their urban neighbours.	<ul> <li>Religious belief</li> <li>Political opinion</li> <li>Men and women generally</li> <li>Age</li> <li>Persons with a disability</li> </ul>	We will assess the provision of communications services in the nations, focussing on the availability of core networks, including those providing mobile telephony, broadband and radio services.
		This work will be used to better inform decision-making by policy-makers across the UK.

<sup>&</sup>lt;sup>11</sup> http://stakeholders.ofcom.org.uk/market-data-research/market-data/communications-market-reports/cmr11/northern-ireland/

The number of television programmes produced in Northern Ireland and shown on UK television networks has been low 12. This can affect how Northern Ireland is portrayed to the rest of the UK.	<ul><li>Religious belief</li><li>Political opinion</li></ul>	We will monitor and produce reports on the amount of network programming produced in Northern Ireland.
There is significant demand from community-based groups, including Irish language and Ulster Scots groups, from across Northern Ireland to acquire broadcasting licences.	<ul><li>Religious belief</li><li>Political opinion</li></ul>	We will seek to provide interested groups with appropriate information on relevant licensing processes.
It is important that Ofcom keeps in touch with the views and opinions of citizens and consumers in Northern Ireland and understands their particular needs and concerns.  It is also important that Ofcom understands the political, social and economic landscape in Northern Ireland.	<ul> <li>Religious belief</li> <li>Political opinion</li> <li>Age</li> <li>Persons with a disability</li> </ul>	We will seek to ensure that any research programmes include representative samples from Northern Ireland.  We will seek to ensure that colleagues in the Belfast office, and members of advisory committees, remain reflective of Northern Ireland society.  We will continue to use specific Northern Ireland Diversity Monitoring Forms for any recruitment in Northern Ireland.

 $<sup>^{12} \, \</sup>underline{\text{http://www.publications.parliament.uk/pa/cm200910/cmselect/cmniaf/237/237.pdf}}$ 

## Single Equality Scheme – action plan

### **ACTION PLAN 1: New objectives**

Objective 1: Having a diverse mix of people at all levels of our organisation

OBJECTIVE	ACTIVITY	OUTCOME
Ensure that we	Understand the diverse mix of people in	Use the data to review
represent the wider	Ofcom by reviewing the diversity profile of	the impact of Ofcom's
community we work	the organisation,	initiatives, and help to
with.	Use Ofcom's employment statistics to	determine whether
	evaluate the representation of the various	further action should be
	diversity strands in all Ofcom groups, and at	taken (e.g. in
	all levels across the organisation.	recruitment, with the
	Compare the diversity make-up with historic	communities we work
	data to establish trends.	with, and training and
	Improve our monitoring systems so that we	development).
	can understand the range of disabilities	Seek to recruit from the
	within the organisation and how best to	widest possible
	support our colleagues.	candidate pool.
Understand the gender	Benchmark the proportion of women	A better understanding
profile of engineering	recruited into technical and engineering	of the diverse make up
and technical roles.	roles and compare against the UK industry	of technical and
	sectors.	engineering roles across
	Review the data on the mix of Policy versus	Ofcom and the UK
	Engineering roles in the Group.	industry sector.
	Changes to recruitment processes if	Potentially, a more
	necessary.	representative mix of
Hadanatan daabahan	De la ferral e Materia	colleagues.
Understand whether	Review formal exit interview process to	Identify any obstacles or
Ofcom is perceived as	ensure that alongside other questions	specific problems to
a good place to work	colleagues leaving us are encouraged to	achieving a diverse mix
for colleagues from	share their experiences of working for	of colleagues
ethnic backgrounds,	Ofcom and whether they view Ofcom as a	Potentially, a more
who have a disability	diverse place to work and in which diversity	representative mix of
or are women.	is valued and encouraged	colleagues

Objective 2: Considering the different needs and interests of all individuals and stakeholders when carrying out our work

2.1 External diversity	Communicate directly with media outlets for	A higher profile for
groups are made aware	diversity groups, where policies or projects	Ofcom's projects and
of when a project or	have a specific impact on them.	policies among diversity
policy may particularly	Take the lead in briefing specialist diversity	groups, which in turn
impact them.	media	encourages greater
		participation in our
		consultations.
		Ofcom's projects and
		policies are promoted
		amongst diversity groups.

2.2 As part of our responsibilities under the Communications Act, encourage broadcasters to create equal opportunities for everyone they employ, including freelancers, regardless of age, gender, ethnicity or disability by working with Ofcom's coregulator, the Broadcast Equality Training Regulator (BETR).	Make sure that the BETR: produces a report in Summer 2011 on broadcasters' equal opportunities arrangements in 2010 assess the industry's progress; and provides guidance on how to improve.	Progress towards equal access to employment and training regardless of age, gender, ethnicity or disability A suitable legacy is left to the broadcasting industry when BETR closes in 2011.
2.3 Ensure that TV channels meeting the affordability and audience share criteria, laid out in the Access Services code, provide access services (subtitling, signing and audio description) in line with their obligations	Conduct annual assessments of audience share and revenue data to determine which channels are obliged to provide access services.  Notify broadcasters of their obligations for the following year.  Publish half yearly data on the broadcasters' delivery of access services.	Hearing impaired and visually impaired viewers are able to enjoy more television.
2.4 Ensure that Ofcom colleagues are well informed about the protected groups, as defined in equality legislation	Build an online resource for consumer and market data relating to protected groups and make this data available to the public through the Ofcom website.	Policy development work is better informed across all groups, and colleagues have an understanding of equality.
2.5 Use our research to widen awareness and understanding of media literacy among ethnic minority groups, people with disabilities and the elderly.	Publish technology tracking study and media literacy tracker datasets showing media literacy among people from ethnic minority groups and among people with disabilities. Report on media literacy trends over time for older people in Media Literacy reports.	Diversity information is available for use across a wider audience which contributes to understanding of equality issues.
2.6 Create an environment in Ofcom where colleagues feel able to ask for a reasonable adjustment.	Capture Ofcom's commitment towards reasonable adjustments in a formal statement and raise awareness with managers and colleagues.  Track the number of colleagues requesting a reasonable adjustment.  Monitor feedback in the Colleague Survey.	Disabled colleagues feel able to ask for assistance and the work environment becomes more open. Disabled citizens feel that Ofcom is place where they could work.
2.7 Ofcom will use its procurement activities to further equality objectives.	Check the vendor has an acceptable diversity policy in place before we sign any contract with them Check whether the vendor has had any claims of discrimination upheld by an employment tribunal and how they have changed their policy and practice to address this.	We work with organisations that share our vision and support and promote diversity.

2.8 Understand the nature of the wholesale obligations and the relationship with the protected groups, as defined in equality legislation.	Ensure appropriate training for project managers and specialists. Share best practice. Develop evidence base to establish potential linkages between policies and the protected groups.	Colleagues have a better understanding of how projects and policies impact on equality groups.
2.9 Ensure that the Broadcasting Code guidance we provide to broadcasters is up to date and reflects the Equality Act 2010.	Review the guidance to the Broadcasting Code to ensure that it is up to date and fir for purpose. In particular, ensuring that our Broadcasting Code guidance on generally accepted standards reflects current views and attitudes to equality issues. Compare the wording and scope of our guidance against the protected groups in the Equality Act 2010 and seek advice from the Legal Team where appropriate.	Broadcasters will be provided with any further information that we determine is necessary and appropriate. This will assist them in ensuring that they apply 'generally accepted standards' to content involving equality issues, so as to provide adequate protection for members of the public from the inclusion of harmful and/or offensive material in programmes. Our guidance appropriately reflects the Equality Act 2010.

Objective 3: Creating a culture where everyone's contribution is valued on its merits

3.1 Ensure consistency	Conduct an equal pay audit to investigate	Greater consistency
across internal pay	whether there are any disparities in the pay	across internal pay
levels.	of male and female colleagues doing equal	levels.
	work.	
	Investigate the causes of any gender pay	
	gaps that cannot be satisfactorily explained	
	on grounds other than sex.	
	Set out how we intend to address any pay	
	inequalities	
3.2 Ensure our National	Broaden the colleague induction modules	Colleagues in our
and Regional offices	Include a question in the PRD format asking	national and regional
are included in our	whether there are any potential regional	offices feel more included
policy making	issues and encourage project teams to	in the organisation.
decisions.	contact the national and regional offices if	Our proposed policies
	they are unsure	better reflect regional
	Monitor the feedback in the Colleague	issues where appropriate
	Survey	
3.3 Ofcom and its	Colleagues take part in Corporate	Colleagues develop skills
colleagues contribute	Responsibility activities, and managers	by taking part in
to the local community	ensure that these are recognised as an	volunteering activities.
through its Corporate	important part of career development,	The local community
Responsibility	incorporated in personal development plans.	benefits from Ofcom
activities.	Provide Team Volunteering opportunities as	being located in the area
	an option for Team development. Such as	Increase colleague's
	assisting with Silver Surfers day, the reading	understanding of citizen
	mentoring scheme and Partners in Business.	issues
3.4 Ofcom colleagues	Implement a new paternity leave policy that	A new paternity policy
are supported with	takes into account changes in legislation for	which is understood by
regards to paternity	paternity leave and pay.	colleagues, and
provisions.		compliant with legislation.

3.5 As a new Group,	Develop our mission statement as a Group	Colleagues feel included
SCET will work to	Increase collaboration across the teams	in the Group and that
develop a culture in	within the Group	their contributions are
which colleagues from	Develop better ways of brainstorming and	valued.
all backgrounds feel	sharing ideas, taking into account a range of	
included and where	views but recognising when a decision	
contributions from all	needs to be made.	
perspectives are	Focus on cross Group professional	
valued.	development	

### **ACTION PLAN 2 – Business As Usual**

Objective 1: Having a diverse mix of people at all levels of our organisation

1.1 Ofcom operates in line with diversity and equality best practice.	Work with organisations such as Race for Opportunity, Stonewall and Employers Forum on Disability, to ensure that we are adopting best practice and make improvements where possible.  Undertake external benchmarking surveys and measure our scores against best practice.	Change policy and practice based on advice, and measure our scores against best practice. We use the benchmarking survey results to determine where further action should be taken.
-----------------------------------------------------------------------	------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------

Objective 2: Considering the different needs and interests of all individuals and stakeholders when carrying out our work

2.1 Make sure that	Include diversity and equality updates at	Ofcom's Market
Ofcom's Market	departmental meetings.	Research Team are able
Research Team is fully	·	to;
briefed on equality		take diversity groups into
obligations		account as a matter of
		course and are able to
		press project Teams on
		matters relating to
		protected groups;
		ensure that research
		agencies understand our
		need for data on equality
		groups.
2.2 Ofcom projects and	Colleagues assess Ofcom policies and	Colleague awareness of
policies are undertaken	projects using the Equality Impact	EIAs is high and
with due consideration	Assessment (EIAs) Toolkit.	completion rates are
for any negative or	EIAs are monitored on a monthly basis to	100%.
positive impacts they	ensure they are completed at the beginning	
may have on equality.	of the project lifecycle.	
	The Legal Team will ensure that when	
	advising on any project, colleagues are	
	advised of the need to complete an EIA as	
	early as possible.	
	EIA completion rates are reported on a	
	monthly basis to the Operations board.	
	internally sadio to the operations sould.	

2.3 Consumers and citizen's needs are met appropriately when they contact Ofcom.	Every colleague whose role involves direct contact with citizens and consumers are provided with mandatory specific training on disability.  Ensure that colleagues who work with the public are trained in their responsibilities under the Equality Act 2010.  Quality assurance fed back to colleagues.	Front line colleagues particularly those in Consumer Contact, Spectrum Engineering and Enforcement, and Facilities are trained and aware of the disability legislation and provided with appropriate support to be able to support the needs of citizens and consumers.
2.4 Protect the interests of people with disabilities, and of older people, in relation to the communications markets	Publish ongoing policy development initiatives designed to target their needs. Evaluate the experiences of disabled consumers and where practicable, the Consumer Experience report sets out findings on different protected groups.	Disabled and older people are engaged with the market, and able to make informed choices regarding services.  Organisation is better informed about how people with disabilities experience communications market
2.5 Consumers and Stakeholders understand the content that Ofcom produces.	News stories on the home page of our website, and summaries of key public consultation documents, will be written in plain English. All documents, that are circulated both internally and externally, are in an appropriate font and format. Publications will be made available in alternative formats (where appropriate to do so) on request.	The content Ofcom produces is clear and easy to understand so that Stakeholders and countries outside of the UK are better able to understand that work that Ofcom does.
2.6 The ongoing development of the Ofcom website meets current accessibility standards.	Attend relevant accessibility seminars and advise on improvements we need to make.	The material we publish on the Ofcom website is accessible.
2.7 Diversity within society is reflected in our communications	Where we use photos of video clips, we'll make sure diversity groups are represented.	Publications are more inclusive and reflect the diversity of society.
2.8 Evaluate wider equality and diversity issues raised by MPs.	Monitor correspondence from MPs. Analyse equality issues raised with Ofcom via this correspondence. Report on issues raised and submit to the CRSG.	Understanding of wider equality issues.
2.9 Ofcom gives proper weight to diversity, accessibility and equality when contributing to international policy debates	The International Team sparks debate and highlight diversity and global citizenship – for example, in disability access in EU Framework/ Universal Service Obligation policy; EU initiatives on Media diversity; internet regulation and cross-border enforcement	Ofcom makes a real and positive contribution to improving diversity policies, both at EU-level and internationally

2.10 The community	Invite applications for community radio in a	A community radio
radio sector serves a	third round of licensing.	licensing system that's
diverse range of	(The application paperwork for this round	open and accessible, so
communities around	has been changed and simplified. It reduces	that community radio
the UK	the amount of information required and is	serves a diverse
	easier for applicants to complete).	audience
	The licence decision process will take into	
	account diversity issues	

Objective 3: Creating a culture where everyone's contribution is valued on its merits

2.4 Monitor onvolitor and	Durantido dello como en como entretto de el como	Calla a success la succession
3.1 Monitor equality and diversity at Ofcom.	Provide colleagues an opportunity to share	Colleagues have an
diversity at Oicom.	their views in the Colleague Survey.	opportunity to comment
	Ask a series of diversity related questions	and make suggestions.
	and act on the feedback.	Better understanding of
		the issues and concerns
		of colleagues.
		Improve policies, working
		practices based on the
0.006	Maria de la Caracteria	feedback.
3.2 Ofcom continues to	Where possible, accommodate colleagues'	Colleagues feel happy to
give due consideration	religious leave requests.	work for an organisation
to the faith and beliefs	Publish guidance on our intranet and publish	that respects a diverse
of colleagues from	a calendar of religious holidays on the	mix of religions and
different religions	intranet.	beliefs.
3.3 SE&E Management	Establish regular, clear communication	All colleagues, including
Team continues to	channels in the form of team or departmental	those that work from
ensure colleagues from	meetings, email or other remote method,	home or in the regional
their area, particularly	utilising technology as appropriate, to ensure	offices, feel included
those with flexible	that colleagues feel supported and are able	within the organisation.
working arrangements	to provide input/feedback.	
and those that work in	Lister St. Burtonsia and Burning and an alternative	
the Regional offices,	Liaise with Professional Development and/or	
feel included within the	other relevant areas so that needs of non-	
organisation.	Riverside House based staff are taken into	
	account for training and development	
	purposes. This includes prompt cancellation	
	of events/meetings to save unnecessary	
	travel and cost.	
	Continue to support colleagues with remote	
	working arrangements as necessary.	
	working arrangements as necessary.	
	Make sure, if possible, that important	
	meetings are held at times and locations that	
	take into consideration travel from across the	
	UK.	
	Work with SE&E welfare representatives for	
	team building/CR volunteering activities.	
	Tourn Dunaning/Off Fording Convinced	